

July 2, 2003

Ms. Jennifer A. Soffer Assistant General Counsel Texas State Board of Medical Examiners P. O. Box 2018 Austin, Texas 78768-2018

OR2003-4559

Dear Ms. Soffer:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 183683.

The Texas State Board of Medical Examiners (the "Board") received a request for information relating to a named individual, to include the following: complaints, memoranda, and communications to or from law enforcement agencies, government officials, or insurance companies. The requestor also seeks information regarding the Board's suspension policy and media communications. You inform us that the Board possesses no information responsive to the portion of the request seeking documents written by a named individual. Further, you advise us that the Board has provided the requestor with the requested policy information and media communications. You assert all remaining responsive information is excepted from disclosure under section 552.101 of the Government Code. We reviewed information you submitted and considered your arguments.

Initially, we address the Board's obligations under section 552.301 of the Government Code. Pursuant to section 552.301(b), a governmental body must ask for a decision from this office

¹ Several provisions of the Act imply a governmental body need not prepare new information to comply with the Act; the Act applies to information already in existence. See Gov't Code §§ 552.002, .021, .227, .351. The Act does not require a governmental body to provide information that does not exist. Open Records Decision No. 362 (1983).

and state the exceptions that apply not later than the tenth business day after the date of receiving the written request. You inform us that the Board received the present request for information on April 14, 2003. Thus, the Board should have submitted its request for an attorney general opinion no later than April 28, 2003. We received your letter requesting an opinion from our office and other required documentation on April 29, 2003. Consequently, we conclude the Board failed to comply with the requirements of section 552.301(b) of the Government Code.

According to section 552.302 of the Government Code, a governmental body's failure to comply with section 552.301 results in the legal presumption that the information is public and must be released. Information that is presumed public must be released unless a governmental body demonstrates a compelling reason to withhold the information to overcome this presumption. See Hancock v. State Bd. of Ins., 797 S.W.2d 379, 381-82 (Tex. App.—Austin 1990, no writ) (governmental body must make compelling demonstration to overcome presumption of openness pursuant to statutory predecessor to Gov't Code § 552.302); Open Records Decision No. 319 (1982). Normally, a compelling interest exists when some other source of law makes the information confidential or third party interests are at stake. Open Records Decision No. 150 at 2 (1977). As section 552.101 of the Government Code can provide a compelling reason to overcome the presumption of openness, we will address your argument under this exception. See Open Records Decision No. 150 (1977) (presumption of openness overcome by showing that the information is made confidential by another source of law or affects third party interests).

Section 552.101 of the Government Code excepts "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." This section encompasses information protected by other statutes. Section 164.007(c) of the Occupations Code provides the following:

(c) Each complaint, adverse report, investigation file, other investigation report, and other investigative information in the possession of or received or gathered by the board or its employees or agents relating to a license holder, an application for license, or a criminal investigation or proceeding is privileged and confidential and is not subject to discovery, subpoena, or other means of legal compulsion for release to anyone other than the board or its employees or agents involved in discipline of a license holder.

Occ. Code § 164.007(c). Section 164.007(c) applies to investigatory records gathered by the Board relating to an investigation of a license holder. You explain that all of the remaining requested information relates to an investigation pertaining to a licensee. Based on your representations and our review of the submitted information, we agree the submitted investigative files constitute confidential information as contemplated by section 164.007(c). Accordingly, the Board must withhold the submitted information under section 552.101 of the Government Code in conjunction with section 164.007(c) of the Occupations Code.

Lastly, you ask this office to issue a previous determination authorizing the Board to withhold similar information if requested in the future. We decline to issue a previous determination at this time which would allow the Board to withhold the general category of information at issue in the future. See Open Records Decision No. 673 (2001).

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov't Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must appeal by filing suit in Travis County within 30 calendar days. *Id.* § 552.324(b). In order to get the full benefit of such an appeal, the governmental body must file suit within 10 calendar days. *Id.* § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. *Id.* § 552.321(a).

If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, within 10 calendar days of this ruling, the governmental body will do one of the following three things: 1) release the public records; 2) notify the requestor of the exact day, time, and place that copies of the records will be provided or that the records can be inspected; or 3) notify the requestor of the governmental body's intent to challenge this letter ruling in court. If the governmental body fails to do one of these three things within 10 calendar days of this ruling, then the requestor should report that failure to the attorney general's Open Government Hotline, toll free, at (877) 673-6839. The requestor may also file a complaint with the district or county attorney. *Id.* § 552.3215(e).

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can appeal that decision by suing the governmental body. *Id.* § 552.321(a); *Texas Dep't of Pub. Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the Texas Building and Procurement Commission at (512) 475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. We note that a third party may challenge this ruling by filing suit seeking to withhold information from a requestor. Gov't Code § 552.325. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Christa Silve

Christen Sorrell Assistant Attorney General Open Records Division

CHS/seg

Ref: ID# 183683

Enc. Submitted documents

c: Mr. Gary L. Rodriguez
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(w/o enclosures)